Making Cultural Infrastructure
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This is a report by Theatrum Mundi on a research project that asked “can we design the conditions for culture?”
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Can we design the conditions for culture?
Foreword

From its inception in 2011, Theatrum Mundi has been concerned with spaces of artistic and cultural production in the city. A core question at the heart of Theatrum Mundi’s research agenda is what is the relationship between the production of and the display of urban culture. From workshops on ‘Social Movement’ and ‘Architecture and Music’, to debates like ‘Can the Temporary leave a Trace’ and ‘Designing for Learning’, to event series on libraries, commons and public spaces, and expert roundtables comparing London’s Olympicopolis to Hamburg’s Oberhafen and Gangenviertel, Theatrum Mundi addresses conceptual and pragmatic concerns bridging academic inquiry, artistic practice, and architectural and urban contingency. In its fifth year, Theatrum Mundi assembled 60 artists, writers, architects, and researchers, working across London’s urban cultural fabric to address the following question: What are the infrastructural conditions for culture, and can they be designed into the city?

The aim of this report is to challenge and enrich the conceptual basis on which the nature of cultural infrastructure is understood. Its three sections represent distinct ways of achieving this aim. They can be read together, or as self-contained treatises. The first section draws on three workshops bringing together a wide range of practitioners to think about the relationship between their labour and the city, offering a rich set of first-hand evidence about the experience of using infrastructures for artistic production. The second section sees this evidence translated into four propositional approaches to planning for culture by four architectural practices in London, expanding what it means to design cultural infrastructure. The third section acts as a critical analysis of the notion of cultural infrastructure, relating the challenges in design and provision raised throughout the research to political and social issues in the relation of cultural production to the city. What this report does not offer is a statistical or geographical survey of London’s existing cultural infrastructure, nor analysis of economic or policy solutions, which are essential but well provided elsewhere. Rather, it argues that these surveys and solutions must be coupled with a lively critical debate about the effect of urban design and planning on artistic labour, cultural values, and the public sphere; a debate that we hope to stimulate here.

Our thanks go to all those that supported this research: Siobhan Davies Studios, Space Studios, and The Trampery for helping host and frame the workshops; RCA Architecture for providing space to the design charrette, and to Assemble, DSDHA, Haworth Tompkins, and We Made That for their enthusiastic contributions; to all the research participants named in the report; to Theatrum Mundi’s many colleagues at LSE Cities throughout its 5 years there for critical feedback and discussion; to James Anderson for his continued faith in and financial support for our work; and to Richard Sennett for his intellectual guidance.

This report marks a step in an ongoing enquiry by Theatrum Mundi into the relationship between the production and display of urban culture. As Theatrum Mundi becomes an independent charity, after 5 years growing within LSE Cities, we hope this report will spark new questions that stimulate fresh research, and provide the opportunity to discuss approaches to cultural infrastructure with architects, artists, planners, and citizens.

John Bingham-Hall and Adam Kaasa

Can we design the conditions for culture?
Making Cultural Infrastructure starts from an argument that artistic cultures are produced in different modes, impacted in distinct ways by the conditions created by the city. Typologies, networks, economies and infrastructural conditions of urban space create sets of possibilities and constraints that affect the way artists work, and thus the kind of public cultural realm that the city can support. To examine this argument, the report is divided into three sections: Inhabiting Cultural Infrastructure; Designing Cultural Infrastructure; and Conceptualising Cultural Infrastructure.

Inhabiting Cultural Infrastructure investigates three distinct realms of artistic and cultural production: performative, material, and virtual. The research brought together three workshops each convening a set of practitioners defined primarily by one of these modes of work. The focus was on the spatial or infrastructural settings in which the labour of production and development itself takes place, though evidently public-facing institutions featured as far as they are elements in shaping the experience of this labour, and a public language of value. Three sets of conditions affecting the use of production spaces are identified. Firstly, the importance of the immediate architectural qualities of spaces for artistic production. By this we mean whether spaces are visible or audible to or from the public realm; the degree to which spaces can be made messy and inhabited with a personal archive from which to work; and, if in these spaces people work alongside or separate from one another. These kinds of qualities are described as the material conditions of cultural infrastructure, and often remain invisible in city-wide strategies that guide the geographical conditions of new production spaces through distributional planning. Material conditions of artistic production spaces are key to the kind of work they can support, and could hypothetically be guided through planning conditions for cultural infrastructure. Secondly, attention was drawn to the conditions around spaces for artistic production. Conditions such as whether their immediate urban environments are noisy and messy or quiet and sanitised; the density and typology of other nearby commercial and cultural activities; and how they relate to other infrastructures such as housing or transport. These are described as ecological conditions, relating to the way cultural production is understood to be part of and reliant on a network of flows of materials, people, and activities in the city. Finally, the issue was raised of thinking about the way ideals and regulations are applied to spaces for cultural production, in terms of labour protections or minimum pay. The shaping of these immaterial conditions relate to the role applied to cultural production at a societal level: whether it is seen as a professional or an amateur activity, for example. Together, the workshops demonstrated the necessity to think about the relationships between these sets of conditions when positioning cultural infrastructure as a political and planning priority in the city.

Designing Cultural Infrastructure centres on four hypothetical propositions put forward respectively by the architecture practices Assemble, DSDHA, We Made That, and Haworth Tompkins. We challenged each practice to propose a design approach to cultural infrastructure in response to the evidence-based working paper emerging from the workshops. Overwhelmingly, their tactics were to create planning guidelines or strategies that could play out across the city, rather than to focus on specific forms of space or architecture. For example, one proposition suggested a required 10% redundant, unprogrammed space in all new buildings over a certain size. This slack space could allow for multiple kinds of unforeseen cultural production to take place alongside the intended uses of those buildings, which in turn could shape the particular material and ecological conditions created by those uses. We argue that a non-performative cultural urbanism increases the possibility for artistic creation without mobilising its products for the kind of culture-led placemaking that has been associated with some of the destructive aspects of urban regeneration.

A Language for Cultural Infrastructure builds a framework from the issues raised in Inhabiting Cultural Infrastructure and responded to in Designing Cultural Infrastructure. It intends to stimulate critical thinking in design and planning strategies supporting cultural production. We argue that conversations around the way infrastructure is provided need a diversified terminology to account for the implications of the social, cultural, and political conditions created by different conditions brought about through design and planning. We propose four broad concepts that contain within them productive tensions. Value refers to whether cultural production is seen as craft or labour. Stability highlights the degree to which infrastructures are temporary or permanent. Determinacy asks whether infrastructures are adapted from found space or purpose-built. Visibility addresses the level of publicness or privacy that cultural production operates within. The way each of these tensions is managed within the provision of cultural infrastructure suggests different design strategies, and has different implications for the kinds of political, economic, and social conditions it creates.
Chapter 1

Inhabiting Cultural Infrastructure

Introduction

As part of an “infrastructural turn” in thinking about the city, physical systems – for the provisioning of transport, food, and energy for example – are framed alongside social factors – planning and regulatory codes, social networks – as a set of underlyings, and often invisible, urban conditions of cultural life. This turn “foregrounds the urban backstage to reveal the sociality of roads, pipes, cables, broadband, code and classification.”[1] Infrastructure itself is “conceptually unreal”[2] different things become infrastructures depending on the object of study, and any object of study may be an infrastructure for something else. Generally, though, they can be thought of as relatively invisible systems – whether as material as cables or as immaterial as the data they carry – on top of which everyday life is built. Infrastructure as a general category, then, describes a set of conditions both supporting and constraining action, whether physically, economically, legally, etc. Where the actions being supported and constrained are those that constitute the productive processes of making artistic culture, the underlying conditions implicated could arguably be described as cultural infrastructures.

For the purposes of this report, the definition of culture is constituted by the production and reception of artistic forms. While many domains of life have been identified and analysed in relation to infrastructural conditions, artistic practice has rarely been thought of in this way. The research starts from several contentions: that the forms taken by cultures produced in cities will be to some degree shaped by the material, economic, and political conditions of the production spaces within which artists work; that these infrastructural conditions for cultural labour have not been paid sufficient attention to; that they will work differently across different artforms; and that the qualities of both artforms and the situations of display in which they are brought into the public realm matter for the political and social character of cities. In other words, we would argue, the characteristics of urban space are, via culture, impactful for the quality of the urban public sphere. The core question in this research, therefore, is if the infrastructural conditions for urban culture can be intentionally designed into the city, and how this should be done.

Method

The current Mayor of London, in his manifesto, committed to developing a Cultural Infrastructure strategy “to identify what we need in order to sustain London’s future as a cultural capital”, including the introduction of designated Creative Enterprise Zones and the use of planning law to protect and promote the development of cultural space.[3] In the autumn of 2016, Theatrum Mundi (TM) convened three roundtable debates to raise the prospect of a Cultural Infrastructure Plan by asking artists, architects, writers, scholars, publishers, and institutional leaders: can we design the conditions for culture?

This question was an invitation to the makers of culture to reflect on the ways their productive processes are impacted by the conditions within which they work, and for the makers of cultural infrastructure to reflect on how they might differently design for culture in this light, expanding the context within which artistic production is understood to operate in current strategic thinking in urban planning.

The three roundtable workshops were organised around broad modes of production related by spatial characteristics, rather than through traditional notions of genre: performance, making, and the virtual. Each of these describes a way of making art that uses urban space in quite different ways, though of course any one artist may work in any or all of these modes.[4] Each workshop brought together practitioners with experience of each respective mode of production, able to offer perspectives specific to that way of working. A core group consisting generally of architects and scholars provided comparative thinking across all three.

Each roundtable was hosted by an organisation providing cultural infrastructure relevant to the mode under discussion, and was developed collaboratively with colleagues from those organisations. Existing infrastructures, then, acted as case studies for each roundtable, and questions facing those organisations as starting points for discussion. Participants were contacted proactively, with no open call for participation issued, in order that the best possible attempt could be made to orchestrate a range of perspectives within each roundtable. As well as drawing on Theatrum Mundi’s existing network of artists and scholars, and those of the host organisations, a significant number of participants were identified as being in a position to make a valuable contribution and were contacted “cold”.

It must be acknowledged that this took place with full awareness of the structural inequalities internal to cultural...
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For each roundtable, a brief leading question was sent to participants along with a general background document. Furthermore, four participants for each were asked in advance to develop a ‘provocation’, in the form of a reflection on their own practice and issues in its relationship to the city, that would serve as a starting point for discussion. After each set of two provocations had been presented open discussion was invited, which was free ranging across social, political, and artistic as well as spatial issues, but brought back where necessary, by the chair, to the question of infrastructure. The evidence created through this process is qualitative, though where relevant figures were referred to in discussion references have been included in this report to support them. The production of the qualitative data was dialectical: unlike qualitative surveying in which opinions are assumed to be pre-existing and able to be collected through questionnaires, for example, new thinking and ideas were produced in conversation in the context of the experience and expertise of the participants, often changing throughout the course of the discussion. Some of this thinking can be characterised as reflective, being descriptions and critiques of current phenomena, while some was propositional – ideas and imaginaries for different ways cultural infrastructure could be produced.

Presented below is a summary of opinions and experiences discussed, in the words of the report’s authors and with critical reflection added by them. It is strongly informed by, but not a neutral account of, the discussions that formed the research for the project. Text in “quotation marks” that is not otherwise attributed to a source is taken verbatim from the discussion. Footnotes add references that can be read alongside the report, to case studies, literature, data, and media reporting, that corroborate with the content of the discussions but were not necessarily raised in them.
“Stills from the film accompanying the research, produced by LSE Media. See bit.ly/MakingCulturalInfrastructure”
Performance is by its nature temporary, and is focused on the body, meaning it is mobile and does not always leave a trace. In theory, then, everywhere could be an infrastructure for performance, but beyond the stage what else in the city enables performance to be made, and by whom? Temporary and the Trace

Performance incorporates a broad set of artistic forms in which a rehearsed series of actions, usually involving both bodies and objects, is presented in a time-limited or event-based manner.[5] Essentially, a performance only exists within the period within which it is being presented or rehearsed. Even in documentation or memory, it can only exist in a duration of time, as the actions that constitute it must play out through time and cannot exist synchronously. In this sense performance is both temporal and temporary: it plays out in time and does not exist outside of the period within which it is played out. While exceptions exist, generally performance does not leave a physical legacy in that it tends not to have as its aim the creation of objects or physical materials, but of situations and events. So while performance notations such as scripts or musical scores may exist as stable, synchronous forms, they are only guides to performance that must unfold temporarily to be realised. Equally, though performance can be recorded in various ways it can also disappear immediately from the space within which it is presented and leave no evidence of its having happened, save for the traces within the performers themselves and the audience. As many vastly differing performances often take place in the same theatre or institutional spaces, after one performance happens, its traces are removed back to the ‘empty’ black box, so that another can then take its place.

This temporary and temporal quality links a number of cultural forms including music, theatre, and dance, and performance is thereby defined as “gentrification?” Is that the fight to save “one of London’s last studio colonies”[6] is reported, it is the makers of objects that are referred to rather than the makers of sound or movement. Performance making (or rehearsal) is both mobile and temporary, in that it takes place in a distributed infrastructure of rehearsal spaces that are usually accessed in a time-limited way rather than through long-term occupation. Indeed, many studio providers disallow the spaces they rent out from being used for music rehearsal due to its acoustic impact on other artists and the extra cost of soundproofing.[7] Rehearsal rooms are available generally by the hour or day, rather than on a lease basis, meaning that the cost of rehearsal space for small groups without stable spaces of their own (whether they be theatre, music, or dance) must be factored into budgets as costs for individual productions or recordings, rather than as ongoing costs of practice.[8] Larger stable institutions like dance studios, theatres, music halls, and universities would become important not just for their spaces of display, but also in having spaces for residency and rehearsal, different from the institutional role of an art gallery or museum, who rarely lease out parts of their buildings for artist studios. There is an important difference, then, for performers situated on a long-term basis within institutions that provide stable access to rehearsal facilities and performance space, and those attempting to sustain an individual or non-institutional group practice through a more mobile approach to finding space for production and display. If performers are mobile, use infrastructures for time-limited periods, and are less tied to specific locations, are they also less implicated in the politics of place, and particularly the set of development processes loosely defined as “gentrification?” Is that to their benefit? Or, in being more mobile and therefore less...
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music venues as necessarily consisting of separate stage
The Mayor of London’s Music Venue Task Force “Recue
[11]
http://www.segro.com/~/media/Files/S/Segro/documents/rate_targeted_by_the_GLA_over_the_last_5_years_(p. 121)
[15]
As evidenced by the introduction of the Mayor’s London Music Board https://www.london.gov.uk/what-we-do/arts-
[14]
The Mayor of London’s Music Venue Task Force “Recue Plan” sets out a definition of the infrastructure of small music venues as necessarily consisting of separate stage and audience space (p. 29). https://www.london.gov.uk/sites/default/files/london_grassroots_music_venues_-_recue_plan_-_October_2015.pdf. This envisions an implicit assumption that performance is by its nature something that presents itself in a separate audience and something that is made in private and brought into the public realm
[13] For example, the new purpose-built Studio Wayne McGregor at Here East http://waynemcgregor.com/; in the case of the London Symphony Orchestra and the Michael Clark Company, both housed within the Barbican, which is a purpose-built arts centre but not an infrastructure designed specifically for either of these groups
[12] A 2017 report commissioned by the real estate investment trust SEGRO found that employment land in London has been released for residential development at 3 times the rate targeted by the GLA over the last 5 years (p. 12) http://www.segro.com/~/media/files/SEGRO/documents/Kee

Finding Space

It is worth paying attention to situations in which performers seek to escape from the purpose-built infrastructures of institutions to both display and produce their work, and the different ways in which this can be achieved. Auditoria, for example, are highly useful for performers in creating special spaces for focused listening and watching, but in their formality and clear definitions between audience and stage they can be “frustratingly rigid”. As the pressure on space in London has increased through the upsift of residential values there has been an attendant conversion of previously empty or informally-used ex-industrial and residential spaces into “luxury” accommodation, meaning the availability of “found” space,[15] unintended but practical for rehearsal and performance, has reduced. Accordingly, some performers have turned to exterior urban spaces, public or otherwise, as sites offering the “productive friction” that unintended spaces once did. Performance in the urban public realm – which is constituted by a complex arrangement of people, architecture, and other foci of attention[16] – brings opportunities for both unintended encounters and unintended consequences: it can be seen and heard from angles not offered by the stage; it has a mix of purposeful and accidental audiences; it recombines with other aesthetic phenomena in unplanned ways, and is often received very differently to its intention.

Public spaces were regarded in the roundtable as valuable infrastructures for performance, but were said to bring their own set of constraints. With such a complex of environmental influences, it was seen as questionable whether performance in public can challenge audiences in terms of content and style. The logistical challenge of performing in public, for example, was said to be able to dominate the possibility for technical challenge internal to the performance; the performance becomes something “wild” rather than “crafted”. Public space has long been defined as a site of “unfocused attention”[17] and it was argued that performing music in this setting tends to mean limiting styles to those suited to “background listening”. Performance, it was suggested, requires settings for special focus: “outside of the ordinary” and an “interruption” of the casual and diffuse sensory experience of the street.[18] These settings do not necessarily need to be functionally specific, in design terms, to performance. What matters is that they are a space apart and fundamentally distinct from the public realm. This suggests the possibility for a greater number of existing unintended spaces to be identified as infrastructures for performance, but with the requirement, for them to be valid settings for challenging new work, that they have a degree of enclosure and distinction from the public realm.[19]

How, then, is new work for public space developed?
Making large scale public performances is often costly, making regular rehearsals too expensive to be sustained,
notwithstanding the logistical issues.[20] This also raises the question of whether it is possible to rehearse in pub- lic, or whether a rehearsal with an audience is always a performance. Performers participating in the roundtable argued that it is constraining to know they can be seen and heard in rehearsal, suppressing the ability for the rehearsal to be a laboratory of experiments, which necessarily entails failure. The open rehearsal was seen as a common strategy for public inclusion in the processes of performance making, but it was argued that there should be caution over creating a situation in which performers cannot find space and time that is private and affordable for experimentation. In this sense there are limits to the degree that the urban public can be an infrastructure for the develop- ment of new types of work, though it can be a setting for productive and unexpected encounters with existing and familiar forms.

The move out from purpose-built performance spaces into unintended spaces such as the public realm, museums, ex-industrial spaces and so on, can be seen as a reaction against the peculiar invisibility and accessibility of some insti- tutional space. Large dance, theatre, and music institutions are concentrated in Central London and cannot generally be used on an informal basis for rehearsal or performance. This move has undoubtedly opened up possibilities for new audiences and new types of work.[21] Arguably, though, there is a danger in that a similar transformation of what Goffman (1966) calls the “public realm, museums, ex-industrial spaces” into a “space, there is need for permissiveness to be built into the space, such as the museum, where there is no need for permissiveness to be built into the space.”

Domestic (or Shrinking) Space

The domestic space is an important non-institutional space for the development of performance making. The contemporary musical figure of the “bedroom producer” from experimental sound art[23] to pop.[24] represents a trend towards individuation of music production. Using computers and MIDI instruments to create an act that goes beyond the boundaries of the space it occupies, this trend is quite specific to music. Unlike forms of visual communication, including dance, it cannot be in- duced into a network. The concept of domestic space demands for an excess of value beyond the performance itself, in terms of an extra time. This raises the question of unintended space. There are experiences that are sometimes felt to be an act of violence, for example, forcing the perception of the limits of the home. In the case of the “bedroom producer” its development is to be seen as a “blur of space” act, in the sense of the work is performed in the space, but the audience is not aware of it. This kind of space allows for the authorship of individualised, private production to be supported but brought closer to the kitchen of collective work? There is perhaps an argu- ment for understanding the city, from a material point of view, as a place in which they have physical memory and can build an infrastructure for groups, there are opposite trends towards more focused on mental than physical skill – the production can fit within domestic spaces that may not be suitable for the kinds of rehearsal spaces that are large enough to accommodate the size of the project. This move has undoubtedly opened up possibilities for new audiences and new types of work.

Choreography could be described as a negotiation of a relationship with the interior of the body, the space, the context of movement, and space. As an exercise in understanding the city, from a material point of view, as a place in which they have physical memory and can build an infrastructure for groups, there are opposite trends towards increasingly private and individualised performance practices on the one hand and a greater reliance on and role for large institutions on the other hand.

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Rehearsal spaces need to be eradicated of all trace of use in order to leave them blank for the next set of users. In each new performance space, it was suggested, a new audience has to be “infiltrated”, which reduces the possibility for an institution to thrive in the context of a lack of informal infrastructure for groups, there are opposite trends towards increasingly private and individualised performance practices on the one hand and a greater reliance on and role for large institutions on the other hand.

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There is perhaps an argument for a new model of combined production and display space for performance with lease-based rather than timed access, within which individual artists can build up their practice with access to the physical transmission of ideas from other performers, the development of personal archives, and the building up of a local audience over time.

tival, which was described in the roundtable as highlighting the way that individual, domestically-produced dance practices could be recombined in a shared infrastructure, and overcome the issue of lack of personal memory and archival. A number of dance artists were invited to live and work in Siobhan Davies Studios for three days, setting up temporary sleeping and cooking facilities within the rehearsal spaces and working alongside one another, with no pressure to produce anything specific by the end of the residency. Systems were established to support moments in which artists came together, through, for example, the use of a blackboard to advertise informal shared activities like walks and discussions. Artists were free to try things out and fail as part of the festival, both alone and together. The project was presented as a proposition about contemporary choreographic practice and the kind of space it might use. By allowing the domestic into the dance space, it was suggested, there is a greater possibility for a fluid relationship between individual and group practice, unlike the formalised spatial and temporal structure of the rehearsal which brings individual practitioners together at a set time and for a specific purpose. Rather than forcing people to work together, it creates a concentrated setting for working in parallel, and the possibility for the development of lightinfrastructure for collaboration, such as the blackboard.

The festival and residency space was open to the public each afternoon and evening, creating interesting tensions between the processes of production and display. Assumptions about the activity contained by a building like a dance studio were undone by the visibility of making and unmaking the daily materials of living (beds, stoves) to make space for dance. The presence of members of the public transformed the space from domestic to performative. A principle was adopted in which anyone entering the room was initiated into the activity underway, so that they became internal to it rather than external, in the mode of the audience, as a way to overcome the transformation that observation inevitably engenders in action. Nonetheless, it became evident that non-residents could never truly witness the unmediated act of creation, as it was always more performative under observation. Finally, the festival challenged the doctrine of empty space that is prevalent in the provision of infrastructure for performance. It was asked what empty space really offers to a performer. It is presumed that for performers artistic inspiration comes purely from within, and has no need to be stimulated by other artforms, as opposed to a seated audience in darkness, with full focus. Dance in the museum can require the activation of parts of the body that would not be on show in a theatre. Loosely-defined spaces, like those combining residential and work space, and that are either open plan or semi-partitioned, reduce focus, make it hard to pay attention to the work at hand: “intelligence can be examined in a focused space” it was argued. There is also a close link between memory and specificity: certain spatial typologies have been developed over long periods of time through habitual forms of use, and have become home to particular practices. There should perhaps be caution around the breaking down of familiar forms of infrastructure, and value given to stable forms of design for specific functions.

In response to the notion of the Residential Festival, questions were raised about the need for specificity in performance space. Architecture can be used to bring about attention at different levels and create varying degrees of focus on particular activities or parts of a space. Museums, for example, are not spaces intended for dance, but these large institutions are rediscoversing performance as a way to draw in audiences and activate their spaces. This allows dance artists to experiment with the different levels of attention they can ask from a gallery audience that is standing and possibly distracted by other artforms, or as opposed to a seated audience in darkness, with full focus. Dance in the museum can require the activation of parts of the body that would not be on show in a theatre. Loosely-defined spaces, like those combining residential and work space, and that are either open plan or semi-partitioned reduce focus, make it hard to pay attention to the work at hand: “intelligence can be examined in a focused space” it was argued. There is also a close link between memory and specificity: certain spatial typologies have been developed over long periods of time through habitual forms of use, and have become home to particular practices. There should perhaps be caution around the breaking down of familiar forms of infrastructure, and value given to stable forms of design for specific functions.

To respond to these issues, it was suggested that there is need for small-scale, low-cost performance and production spaces that can build localised and more stable audiences around them, whilst offering affordable rehearsal space to individuals and groups. This could partly be achieved by breaking down large institutions for performance into networks of small-scale infrastructures across the city, that combine the stability institutions afford to their resident artists with the qualities of local accessibility and scale suited to individual practice. Churches were pointed out to be a huge existing infrastructure for performance, that could be made greater use of through a centralised and intensified system. This could be linked to an audit of unused infrastructural capacity in unexpected places such as above and behind shops, and in areas of offices.
Infrastructures of Making

The makers of objects require stable, safe spaces to protect the tools and products of their labour, and are therefore implicated in the politics of the places they inhabit. Is there a special kind of space required for ‘cultural’ making, and does it add anything to places that manufacturing cannot? What if instead of artist’s studios we built factories?

Equipped Space

Making is understood here to be a process in which physical materials are manipulated to make new forms. Making, including manufacture and mass production, creates products that are generally objects of some kind. However, making as an artistic or cultural practice tends to bring the activities of conception and of production closer together, and often carried out by the same person or people: the maker. In this context, production is a set of activities that produces objects,[30] and display is the presentation or consumption of those objects either as functional (in the case of some forms of craft making such as ceramics) or non-functional (in the case of fine art making such as sculpture). This report largely limits the discussion of making to craft and fine art practices, and indeed treats these two sets of activities as essentially the same in terms of the way they use space. However, the term making has in recent years been adopted for use in relation to digital coding and programming.[31] Spaces of production for making can generally be assumed to require permanent storage of or easy access to tools, equipment, and materials, which in turn suggests that makers require stable locations for their practices. Spaces of display for making are distinct from those for performance in that they do not generally require the co-presence of artists and audiences.

The roundtable raised a discussion of the economic and social conditions within production spaces, and the relationship of these to infrastructural conditions. Where space is at a premium – such as in the context of a city-centre instrument workshops[32] – highly skilled craftspeople work in close proximity on delicate objects. In this case, forms of cooperation have been described as visceral rather than intellectual or ideological, and as requiring a high degree of assumed trust based on a well-executed choreography of movement.[33] It was argued that these conditions, based on the ability for craftspeople to share space for highly skilled forms of making, are ideal settings for innovation in craft practices and technical problem solving. Individual art studios presumably cannot create such conditions, whereas shared technical facilities such as printmaking and wood- or metal-working studios can.[34]

Labouring in Space

Unlike creative office spaces such as those supporting the advertising and communications industries grouped under the creative industries rubric, artists’ studios operate outside of formal employment frameworks, without regulation of working hours, pay, parental leave, working conditions, and so on. This lack of regulation, arguably, relates to the way art studios are made available, on an individual lease basis, which encodes an assumption of the artists as lone actor or even as art practice as a personal pursuit rather than a form of employment: “precarious working conditions are completely normalised” within the cultural sector, it was suggested. Research carried out by DACS in 2010 suggested that the median wage of a practising fine artist was £10,000[35] and a 2013 survey found that over 70% of artists had not been paid fees to exhibit their work.[36] With average rents in Greater London at over £15,000 per year the average artist cannot afford to live in the capital on the proceeds of their work. To counter this, groups such as Artists Union England are campaigning for minimum rates of pay from National Portfolio Organisations[37] and against a “culture of volunteerism and the discrimination it perpetuates.”[38]

The unionisation of artists is predicated on a definition of artistic practice as labour, which could be seen as conflictual with the notions of craft, personal practice, and so on. A definition of art as labour is not universally recognised by artists: it was argued that there is a tension between the professionalization of art as a form of employment and its ability to be deeply personal or politically radical as a practice. The art studio is often seen as a “home away from home” for artists. There will be a challenge in navigating the relationship between formalisation and regulation on one hand and the freedom to create and operate in very different conditions on the other. These tensions relate very clearly to the way spatial provision is made for art:

[30] For example, craft skills such as woodworking, clay spinning and needlework; artistic practices such as sculpting, installation testing and building; painting; and iterative design processes.

[31] Needs for example defines “digital makers” as a set of practitioners making processes and systems within technological platforms, rather than new objects http://www.needs.org.uk/project/digital-makers. Our definition of making is specifically related to the manipulation of materials because of its distinct spatial requirements, which are different to those that can work with a screen and that we have grouped under the virtual.

[32] The example was given of JP Guivier, a specialist violin workshops on Mortimer Street W1, with description of the way work is carried out there coming from direct observation http://guivier.com

[33] In The Craftsman (2008), Sennett shows that workshops in which highly skilled collaborative manual work is carried out support high levels of non-verbal bonding, and describes how craft forms have been sustained historically through non-discursive forms of knowledge transfer such as observation and the development of embodied knowledge.

[34] Peepalove Lovelace is an example of a new piece of cultural infrastructure that will provide a mix of individual studios and shared creative facilities including maker space workshops, and ceramics, print and music rehearsal studios” http://www.peepalovelove.org. It remains to be seen what kind of cooperative culture emerges in these shared facilities and their role in innovation in their respective craft forms


By becoming part of an ecology of production, that does not necessarily perform its creativity visibly from a public point of view, would artistic making be freed to become more ambitious and less constrained? 

Inhabiting Cultural Infrastructure

was argued that “hobbies do not need to be remunerated or have working conditions. Art becomes relegated to the status of a luxury that only an elite can afford to do, and then only an elite are interested in”. Redefining art studios as places of employment may require a different design approach. This raises the question of what a legal and economic model governing the way in which production infrastructures are provided for making would look like, that supports art to be properly remunerated but does not allow regulation to become a challenge to its modulus operandi. If making is to be treated as formal labour, there should be a legal framework for the regulation of space for artistic making, bringing it in line with other forms of employment? Could a sustainable spatio-economic model for making involve artists becoming employees of studio companies rather than lessees, offering them protections such as minimum wages and sick pay but without threatening their artistic independence?

Non-Aesthetic Space for Making

Clearly, beyond the studio, affordable housing is an essential infrastructure for making and one of the key issues challenging its viability in London. Secure housing must surely be seen as a fundamental requirement for all aspects of cultural production in London, as it is for all kinds of work. In this sense, artists should not be singled out for support but included in provision focused on all low-income workers. It was argued that Creative Enterprise Zones, as far as they entail protections for studio spaces, will be meaningless unless they are tied directly to affordable housing for a range of workers and the tackling of low pay and precarious contracts. Concern was also raised that the definition and location of the proposed Creative Enterprise Zones would be predicated on a “creative aesthetic” that is derived more from the presence of spaces for display than production. Making in materials requires large amounts of space, and is messy and noisy. As such, while some new developments include creative workspaces by design[40] it is generally on the basis of small-scale, clean working practices better suited to knowledge workers and the digital economy.

It was argued that there is a pay off for developer-led cultural provision in an expectation that the bodily presence of artists in a place will increase its attractiveness to other kinds of residents.[41] Artists are quite literally expected to perform, to be attractive, in order to create a return on investment for their provision. Town centre management in Hackney, where Space Studios is headquartered, was said to have been focused on ‘cleaning up’ areas, through shop front improvements and the introduction of new retail.[42] Regeneration led by art and cultural retail ends up moving on many of the ‘messier’ businesses that are essential suppliers and fabricators for makers. “We’re the beneficiaries of a lot of this regeneration because we’re clean and tidy, quiet, well behaved... We’re moving on a lot of the infrastructure that we need”. Many Space Studios facilities are anonymous, industrial buildings without transparency or active frontages: they do not perform creativity in the way that many developers would like.[43] As an example, provision of studio facilities at Here East has been “reimagined as a 21st century cabinet of curiosities”,[44] putting production on show as entertainment for visitors and with investment focused into performative architecture rather than facilities. The question was raised as to whether makers, and specifically those working with materials and at large scale, are better allied with light manufacturing in the city. In other words, it was asked what kind of ecology of uses they would best thrive in. In political terms, artistic making and manufacturing share an issue of low remuneration and job protection, that may be able to be addressed through similar spatial policies. In urban terms, the co-location of making and manufacturing could reframe the notion of creative zones as being necessarily dirty and noisy, and not compatible with the retail and display-led streetscapes that attract residential investment. Should artistic making become a category of manufacturing rather than the creative industries and subject therefore to the same planning protections applied to industrial and employment land, with similar regulations around space and distance from dwellings? By becoming part of an ecology of production, that does not necessarily perform its creativity visibly from a public point of view, would artistic making be freed to become more ambitious and less constrained?

Production Space Without Display

A shift like this in the categorisation of and spatial planning for artistic making represents a challenge to the way it is instrumentalised as a tool for value creation in regeneration. Artists, for example, are sometimes offered space in shop front as part of planning requirements for ‘active frontages’, placing them on show as part of the perfor-
mance of place as creative.[45] However, as in the case of performance, making production visible through this kind of material design makes failure, which is an essential part of the creative process, much riskier for artists. The ability to fail creatively requires the possibility to be vulnerable, which arguably requires privacy. A similar issue was said to play out architecturally now within art schools, which need to advertise their creativity in a market of paying students and industrial patrons leading to a refocus away from productive space onto display, squeezing studios out in favour of gal-

Artsy making, like performance, requires rehearsal: it is not a linear process from conception to product, as is the case in industrial production, but the result of many un-

productive and non-goal-oriented processes, experiments, and improvisations.

That the economic value created for developers by the presence of artists is not recaptured for the artists them-

selves was felt to be a serious issue. It was also argued that support for artists in new development is often “token” in the form of temporary studios or residencies. This arguably represents a misunderstanding on behalf of devel-

opers of what constitutes valuable infrastructure for artistic production. It was suggested that artists should capitalise on their own creativity to propose new models of provision that create long-term value for both themselves and the private companies that are now the main source for new housing and public space investment in the city. It was warned that developers should not be set as the enemy of artists, as has been common in media coverage.[46]

Ecosystems and Networks in Space

Studio operators were described as meaning more than simply access to space but also an immaterial organisa-

tional infrastructure of access to residencies, funding, and social networks that build up in locations over time. Studios are not just places to make, but to store work, to create an eco-

system for artists, as has been common in media coverage.[46]

Making Cultural Infrastructure

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Culture in Infrastructural Space

Finally, the relationship between cultural infrastructure and transport infrastructure was raised. Certain kinds of infra-

structural space, such as railway arches, have been argued to be valuable infrastructures for all kinds of artistic produc-

tion and display. Whilst Transport for London (TfL) have a successful arts programme, that includes commissioning, a further step would be to build spaces for production into transport projects from the outset. Along with the fact that budgets for cultural infrastructure are a tiny fraction of those for transport infrastructure projects,[48] the space around transport infrastructure is often suited to making an activity, providing a visual and acoustic buffer from residential space for noisy, messy fabrication processes. Cultural infrastructure could be planned into transport from an early stage, rather than becoming an add-on, both in terms of design but because of the synergy between mo-

bility and employment. Huge budgets that could become available if even 1% of transport spending was earmarked for this use, compared to the fairly small budgets that are raised from housing using the same models. Artists and

artist studio operators, then, should start to act and think more like developers themselves, by proposing economic and spatial models that combine cultural infrastructure with industry and transport, and where appropriate with housing at a time when large amounts of public land (owned by TfL) is becoming available for development.[49]

[48] For example, the Tate Modern Extension cost £250million to build https://www.tate.org.uk/about/developments/tate-modern-

extension

[49] See for example https://theguardian.com/news/20-

10-10

https://www.theguardian.com/culture/2010/

au/33

london-housing-ft-land-set-for-affordable-homes-

as-adil-khan-pc-expert-team
In this research, virtual cultural production is understood as a set of quite distinct practices of which the products are stored or encoded in media. Mediated content can generally be replicated, distributed across space, and accessed by any number of people simultaneously, meaning that their display does not require the presence of artists and audiences (as in the case of performance) nor of audiences and unique objects (as in the case, generally, of visual art practices). Media can, therefore, hypothetically be viewed anywhere, and do not require specialised spaces for display. With this definition, rather than one that necessarily involves the digital technologies often associated with the term, virtual culture is understood here to include such forms of production as writing (including journalistic, fictional, academic, and others), publishing, graphic design, web art, illustration, and so on. All these forms of production are linked by their ability, again hypothetically, to be produced ‘anywhere’ using media technologies that could be pencil and paper as much as computers and specialist software. So whilst the common image of virtual labour is a worker using some form of screen in a café or co-working space, non-digital media such as print and hand-produced text and images can equally be seen as media in their ability to be mobile and replicable. Writing was traditionally the focus in this roundtable, and could arguably be seen to analogue or stand in for a range of other cultural forms in which both production and consumption usually involves a one-to-one encounter with either screen or page.

As a general term, then, writing describes a particular relationship between cultural production and the city in which the volume of space required is low compared to making or rehearsal, and for which infrastructures could arguably have very low specificity, in that beyond the medium being written on there are no further specific material or ecological conditions needed. As such, processes such as writing have received less attention than making and even performance in urban spatial provisioning.[50] Writing, arguably, is a key aspect of artistic production that should be better incorporated into definitions of urban culture, given its important role, whether in the form of journalistic commentary or creative fiction, in shaping shared ideas of political, social, historical, architectural (and so on) reality. Where, then, we asked, is the infrastructure for writing, and how do the conditions imposed by these infrastructures (or lack of them) impact the kind of writing that is produced? Because writing, unlike making and performance, is not to be found in specific spaces in the city, is it and are its practitioners relatively invisible? In planning for writing, should particular kinds of space be marked out in the city or should attention be paid to the possibility for any place to be a space for writing? If the latter, what would that mean in terms of infrastructure?

To further preface the results of this roundtable, it is worth mentioning two existing kinds of space for virtual culture, and the reasons they were not seen as infrastructures for virtual forms of artistic production. Libraries are and have long been repositories of virtual cultural artefacts: the move from the storage of print media to providing access to digital media does little to change this high-level definition. However, though they may be used as such by many individual practitioners, libraries are not thought of in legislative terms as workspaces for virtual culture: they are rather statutory service focused on information provision, falling under the responsibility of local authorities[51] rather than the Arts Council[52] and as such are not seen systematically as spaces for writing or other kinds of virtual creation.[53] Architecturally, libraries are not generally set up for the kind of focused, private production that has been described in the previous sections as essential for artistic creation: they are by their definition public and shared spaces, so that even if they are being used for production, writers cannot take ownership over them as workspaces and this will only ever be a secondary function. The second form of existing space is the coworking facility, that has arisen to answer a demand for shared physical space and co-location for individual workers in knowledge-based economies, as part of the rise of the digital and creative industries.[54] Though many aspects of screen-based coworking may resonate with the experience of the producers of virtual culture, such as mobility and low spatial requirements, coworking spaces were not assumed to be acting as infrastructures for artistic production or labour conditions for knowledge-based workers.

[50] The previous Mayor’s Artist Workplace Study (2016) does not make any reference whatsoever to writers or writing as a form of artistic production, or the kind of space it might require. Furthermore, the Arts Council support for literary funds “projects presented through a variety of media including publishing, online platforms, live performance and broadcast” but beyond libraries does not include support for specific physical spaces (http://www.artscouncil.org.uk/supporting-arts-and-culture/supporting-literature). From a policy point of view, then, writing has not been seen as a spatial issue, constrained and shaped by its infrastructures in the way making is, but one of communication and access to mediated channels via which writing is distributed


[52] Although the Arts Council makes some funds available for schemes combining the arts and libraries (http://www.artscouncil.org.uk/supporting-arts-and-culture/supporting-libraries) the core infrastructure itself is part of the educational and social remit of local authorities rather than the cultural one of the Arts Council

[53] Whilst many libraries offer creative writing workshops on an event basis, such as the United Kingdom’s Write Here (https://www.ukwritehere.com/secondary-writers-workshops), and many individual users may use libraries informally for their own writing practices, use as creative workspace is not systematically built into the legislative definition of libraries.

[54] See Gandini (2015) for a thorough definition and brief history of coworking as a spatial model, as well as a critical discussion of its contribution to instability and inequality of labour conditions for knowledge-based workers.
Virtual cultural artefacts – texts, designs, illustrations, and so on – can be produced and viewed anywhere, meaning their makers are often extremely mobile. Should there be special places in the city for virtual culture or does it need a new kind of planning for infrastructure everywhere?

Spatialised Value

For virtual cultures, both economic and informational value are currently primary concerns,[56] and this was immediately reflected in the roundtable. With reference to architectural journalism, it was argued that while the cost of buying access to architectural debate in print form has risen, making it harder to access for many people, remuneration for articles written specifically to be published online remains low, and sometimes non-existent. Print culture enables the remuneration of writing, through the availability of a physical product that enables information to be monetised, but raises the barriers to access that are often seen to be lowered by the internet. Meanwhile, the internet has challenged business models that reward those that produce information, redirecting profit to service rather than content providers. Clearly, there is no absolute divide between print and digital culture, with many newspapers successfully combining free and paid content online with print editions; print books returning to popularity over e-books; and many blogs being turned into either print newspapers or books. [57] However, print can in general be thought to stand in for a traditional model of paid-for cultural or information-al virtual content, somewhat similar to the paywall model employed by many newspapers, while the internet largely still operates on the basis of free-to-access information funded by advertising and paid for only by the consumer in the form of the internet connection itself. It was suggested, then, that the value of information for both producer and consumer depends partly on the platform via which virtual cultural products are made available, and that the structure of different platforms dictates their accessibility. These structures for different ways of delivering virtual content to audiences could be seen as both material and immaterial infrastructural conditions shaping the way that content is valued.

So where should rigorous, quality debate about things such as architecture take place? Low-cost, printed publications were argued to be needed in the regime of devalued digital information and labour. As well as remunerating contributors, physical print offers perceived value on the content it carries. Low cost can be achieved by paying attention to informational conditions of print and distribution; choosing size and weight of paper that mean it can be sent via standard post rather than special delivery, for example. There is a chain of effects, then, from letterbox sizes to the proximity of specialist printers that make possible the diversification of professional journalistic practice, beyond the large newspapers and magazines. Arguably, such a diversification of print culture through low-cost publication is essential to provide virtual space for a broader range of voices to constitute debate and public storytelling, and this cannot be achieved only through the internet because of the issues of value it presents. As an illustrative contrast, the example was raised of an architecture website that bills itself as “the world’s most popular” and aims to provide information on new design to the widest range of non-specialists possible. In order to remain free to use and achieve the volume of published needed to retain its populist status, it republishes press releases rather than paying journalists for critical reflection, inviting users constantly to share its content. Such a comparison raises the question of what ‘democratic’ access to the culture of textual and visual discourse means, and subsequently what is the physical and economic infrastructure for a good quality public sphere. Is the democratic ideal embodied in the lack of barriers to access, both economically and intellectually, with the extreme volume of communication and breadth of reach that entails? Is the fostering of a more critical and challenging discourse worth, in democratic terms, the narrowing of reach and reduction in volume that is inevitably entailed by pay-walled print or online media?

Itinerant Production

What is the link, then, between the material conditions in which such information is produced – architectural writing for example – and the kind of discourses that are given rise to? How do the way spaces are shaped and regulated for the labour of writing, design, and image-making – that form the public sphere of media – shape the cultures of that public sphere? Large media institutions work in spatial silos, tending to develop institutional norms without the physical or temporal space for an internal culture of critique and review. Individual freelance writers or smaller publishing platforms tend to lack access to stable office space, meaning they also cannot build up a setting for peer review or develop the institutional stability that means their voices could have the weight to counter mainstream sources and practices such as writing, for both economic reasons and the very different spatial cultures of literary writing and commercial knowledge-based labour.[55]

As an illustration, the Writer’s Room in New York City (a model not, to our knowledge, replicated in London, and unique in that city) provides a coworking style environment aimed at writers, with a focus on “collaboration” and “quiet”[58] http://www.writersroom.org whereas the Therapie combines its environment as an “open plan shared workspace [that] houses an energetic community of emerging entrepreneurs and small businesses”[59] http://thetrapezy.com/workspaces/old-street. Commenting on the rise of the “writer’s space” Hughes (2015) also notes the contrast with coworking space, where “startups and entrepreneurs gather under the banner of cross-pollination and ideation and use whiteboards. My writer’s space, by contrast, silently enforces silence in the main room.”

It was argued in the roundtable that the lack of access to a fixed location within an institutional framework, such as a university or a publishing outlet like a newspaper, was a spatial issue for writers that related directly to the degree to which their work could be remunerated and to which they could gain a reputation that conferred informational and cultural value on the content they produced. In the context of “fake news,” the reputational value of information has become a primary societal concern, whilst the decline in the economic value of information precipitated by the internet has challenged the viability of mainstream and institutional sources (Breinin et al., 2015, p. 36).

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[57] Fournier et al. (2017) is a study surveying innovation in the newspaper industry, argue that we will see “a hybrid, multifaceted, evolving presence of print in the complex media ecology of the future” rather than its decline.
diversify the public sphere. Like performers, the producers of virtual culture are highly itinerant. However, whilst per-
formers may have to use rehearsal spaces on a temporal basis, these spaces are at least often designed for purpose and provide stability within the temporal frame within which they are occupied by the performer. Many writers work in extreme unstable conditions, even from hour to hour. In the roundtable, experiences were referred to of working from cafes that would provide access to space and electricity for long enough to complete an assignment: an empty seat with a plug socket is not always easy to come by, and many businesses are now limiting the degree to which they allow the use of laptops.

There are also issues of security and comfort in using public spaces as the setting for such work. [58] As a result, many producers of virtual culture work at home, which was felt to blur the boundaries between labour and leisure. This was seen as contributing to the devaluation of the products of this labour, and creating an isolation that prevents the build-up of institutional stability and its attendant authority. In common parlance, we tend to work “from” home rather than at home, suggesting the wish on behalf of virtual workers to distance themselves from this devaluing effect, and in more practical terms perhaps a wish not to use a personal residential address as the publicly-accessible professional contact that is generally required within publishing culture as part of transparency, accountability, and reputation. Even if people communicate with a publishing platform via email, the ability to self-present via a physical premises helps establish trust. That is to say that the ability to self-referentially “plant a flag”, to secure and retain the freedom that home-labour supposedly entails and the reputational and economic clout of a formal workspace.

As suggested above, though, the coworking model is business-oriented and tends to be unsuitable both practically and economically for individual literary or journalistic writing. It was reported that coworking spaces generate more rental revenue per square foot than conventional office space, explaining its rapid rise in recent years. Could this model be adapted spatially and economically as a new infrastructure for non-commercial led virtual cultures such as writing and artistic image-making? Given that the spatial requirements for screen-based work are much lower than those for making, shared spaces aimed at practitioners working in this way could provide facilities for similar numbers of individuals in much smaller premises. However, would this prove a challenge to the future viability of material-based making and push artists into screen-based work? Would having access to a permanent formal workspace provide better economic and spatial stability for itinerant virtual producers without undermining the freedom of mobility that technology-based work allows.

Institutional Infrastructure

Universities were described in the roundtable as providing both physical and organisational infrastructures that underpin the production of virtual culture with a strong focus on the digital and the virtual. Whilst it was not suggested that this would be a solution for all writers, their particular structure could be learned from in the development of new forms of space for virtual culture. Universities create a setting for the constant review of outputs both in person and anonymously through peer review (itself a mediated process), as well as an economic infrastructure for print publishing that confers authority on individual au-
thors within the setting of journals and so on. They provide stable workspaces, but also stable professional address-
es. The funded PhD itself was described as an immaterial infrastructure allowing individuals to dedicate time to the production of virtual culture without expectation of direct monetary gain. The flipside of this stability, it was argued, is that the ability to self-organise around a particular material space, even when producing “immaterial” virtual products, is valuable. Coworking spaces, it was argued, purport to offer this value, but play on an illusion of the freedom that home-labour supposedly entails and the reputational and economic clout of a formal workspace.

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Thresholds, Specificity, and Value

Virtual production has come to be thought of as endlessly flexible and non-site-specific, giving its agents a new geo-
graphical mobility and giving us a new breed of multi-func-
tional space that temporally and geographically co-locates labour, leisure, and domesticity. Many libraries have fol-
lowed suit, de-specifying and opening up their interior to 
those that lounge, book repository, co-working space, and café occupy a single volume and become barely distinguishable from one another. The British Library was referred to in the roundtable as a case study in a very different approach: ev-
ery space within it is highly specified for particular purpose, with space for private study strongly delineated from public parts of the building. Furthermore, each space is entered through a narrow threshold that “brings you to attention” through gradations of publicness from the agora [59] of the square outside, to the grand brick foyer, to the quasi-domestic environment of the reading rooms with the mate-
rality of wood and leather. This highly conscious design strategy has a political analogy: architectural specificity enunciates focus, care, and attention on particular forms of labour that take place within the library, delineates that labour from other forms of activity, and allows an appreci-
ation[60] of value in that labour. So whilst virtual work has been seen as an emancipation from specificity and fixed employment location, pure flexibility also works against value, and use of a private and highly specified space also be seen as freedom from the distraction of the public realm within which much virtual labour is now assumed to take place.

Inhabiting Cultural Infrastructure

The funded PhD itself was described as an immaterial infrastructure allowing individuals to dedicate time to the production of virtual culture without expectation of direct monetary gain. The flipside of this stability, it was argued, is that the ability to self-organise around a particular material space, even when producing “immaterial” virtual products, is valuable. Coworking spaces, it was argued, purport to offer this value, but play on an illusion of the freedom that home-labour supposedly entails and the reputational and economic clout of a formal workspace.

As suggested above, though, the coworking model is business-oriented and tends to be unsuitable both practically and economically for individual literary or journalistic writing. It was reported that coworking spaces generate more rental revenue per square foot than conventional office space, explaining its rapid rise in recent years. Could this model be adapted spatially and economically as a new infrastructure for non-commercial led virtual cultures such as writing and artistic image-making? Given that the spatial requirements for screen-based work are much lower than those for making, shared spaces aimed at practitioners working in this way could provide facilities for similar numbers of individuals in much smaller premises. However, would this prove a challenge to the future viability of material-based making and push artists into screen-based work? Would having access to a permanent formal workspace provide better economic and spatial stability for itinerant virtual producers without undermining the freedom of mobility that technology-based work allows.

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infrastructure of virtual culture, to allow communities of practice to emerge around collectiveness and peer review, new institutions to take root and diversify the media-sphere, and for virtual work to be properly valued and delineated from non-work. Within office design there is now a move away from the open plan. A 2016 Gensler study found that offices without a range of settings had the lowest levels of innovation and effectiveness, and that private and small shared offices were the most effective forms.\[1\] The value of thresholds can also be seen in the infrastructure of the distribution of virtual culture: paywalls may be frustrating for some but have been successfully introduced by many large newspapers as a way to protect the monetary value of their informational products\[2\] which in turn arguably could increase their cultural value, as the conscious crossing of a paywall threshold requires a willingness to pay attention on behalf of the reader. There is also a strong argument for thresholds between the products of virtual culture. The internet has been described as fostering a “remix aesthetic” that is “well entrenched in digital culture” and leads to an ethical stance asserting the availability for all forms of cultural appropriation and adaptation that has in recent years been criticised in the light of cultural appropriation, which is seen to devalue the traditional forms it draws from for popular cultures.\[3\] Thresholds, as requirements to pass through barriers into specific forms of space, or to pay for access to certain kinds of culture and information, then, could be said to protect value within the processes and forms that are situated behind them. So there is a cultural, economic, and political argument for better delineation and thresholds in both the physical spaces within which virtual culture is produced, and in the infrastructural conditions of the communication platforms used to distribute it.

There is, though, also a counter argument. Old Street, now the centre of London’s tech and creative industries, was once an area with very loose thresholds and low barriers to entry; many empty buildings were squatted or repurposed for whom rescuing, protecting and reclaiming stewardship of – rather than remixing – culture, may present itself as the more pressing goal? Jen Lorimer (2018) has also criticized the anonymity that is afforded by crowd-sourced information with a critique of Wikipedia, pointing out that it rests on an assumption that “volume of contribution will automatically lead to truth through a process of attrition, hiding the positionality and bias of the accounts that build up to form it whilst reducing each individual account to zero value. Lorimer argues instead for an internet of thresholds, in which we pay for and consume the products of individuals, value individual labour, and hold individuals accountable for the work they produce.

Conclusion

The experiences reported throughout this chapter demonstrate that inhabiting cultural infrastructure entails much more than having access to a volume of space within which to work. Material aspects of the design of these spaces – their specificity, whether they are transparent or opaque, how soundproofed they are, and the boundaries they have with their surroundings – translate into relationships with publics and other artists, stimulate or constrain experimentation. They also shape the way production is valued – whether it is treated as a formal or informal economic activity, and what role it is expected to play in urban regeneration. As such, these material conditions shape and are shaped by immaterial organisational structures that govern how cultural work is valued and regulated legally, for example. Similarly, planning regulations are immaterial infrastructural conditions that are not physically present in but shape the built environment, to dictate where cultural production can take place and what kind of environment it finds itself within. These environments have been described as ecological conditions. Practically, the kind of land uses and activities surrounding production spaces relate to the degree of mess and noise they can create, but equally the contexts impact the cultural and political perception of production – whether it is more like manufacture or public-facing entertainment. Clearly, then, these three sets of infrastructures are closely interwoven, and constantly produce one another. However, we would argue that they represent a much broader understanding of the conditions within which artists work, which go way beyond the simple facts of the affordability and size of homes and studios. Only by treating the labour of artists themselves as the starting point and trying to uncover how it relates to its urban environment, as this research has, unexpected forms of infrastructural condition be unearthed that do not necessarily appear as issues from a strategic planning perspective.
Chapter 2
Designing Cultural Infrastructure

Introduction
The very notion of infrastructure is about creating conditions within which action can take place, rather than attempting to control the outcome. The proposals in this section, created by four architectural practices in a charrette hosted by Theatrum Mundi, outline four distinct ways to create these conditions. They are not intended as wholesale guidelines ready for implementation, but rather hypothesis, each encoding a particular idea of the roles urban planning and design have to play in the creation of conditions for culture. Read together, they make a clear argument for spatial strategies that could play out across the city, rather than specific sites or architectural typologies. This chapter presents the four design proposals alongside a discussion of the implications of the strategic approach that emerged from this design research process.

Process
Four design practices were invited to take part in a charrette at the Royal College of Art on Friday 19th May 2017: Assemble; DSDHA; We Made That; and Haworth Tompkins. Each have been deeply involved with the making of cultural infrastructure in different ways. Assemble have initiated projects such as the Cineroleum and Folly for a Flyover, that use lightweight material interventions to create the possibility for different kinds of social and cultural gathering, in spaces that did not otherwise support this: a derelict petrol station and a motorway flyover respectively. Assemble’s Granby Workshop saw the creation of an architectural ceramics studio as part of the renovation of 10 empty houses in Liverpool into affordable homes, giving residents the opportunity to learn craft skills whilst creating materials for their own domestic environments. DSDHA have designed studios for artists and makers such as Edmund de Waal, and lead the Cultural Infrastructure design think tank within the London School of Architecture. We Made That conducted the Artists Workspace Study, and are currently investigating the potential of Creative Enterprise Zones, both for the GLA. Each practice was provided with the working paper summarising the workshops, and took part in a discussion about the ways the issues it raised could be translated into design. An open brief was set to propose an approach to the provision of cultural infrastructure, without specifying any site, or even the need for a single site, or the format this should take. At the end of the design day, the proposals were presented and discussed, allowing an opportunity to refine and submit them for inclusion in this report.

Profiles

We Made That is an energetic architecture and urbanism practice with a strong public conscience. All our work is public, and we aim to make imaginative and considered contributions to the built environment through socially engaged design processes.

Assemble are a collective based in London who work across the fields of art, architecture and design. They began working together in 2010 and are comprised of 18 members. Assemble’s working practice seeks to address the typical disconnection between the public and the process by which places are made.

DSDHA’s architecture is always evolving: each project is a bespoke response to a unique brief, which develops through dialogue with their clients, stakeholders and collaborators as well as with the ultimate users of our designs. Their projects span from macro-scaled urban strategies and infrastructure studies through to highly acclaimed individual crafted buildings.

Haworth Tompkins was formed in 1991 by architects Graham Haworth and Steve Tompkins. Our London-based studio has designed buildings in the UK and elsewhere for clients across the public, private and subsidised sectors including schools, galleries, theatres, concert halls, housing, offices, shops and factories.
A Proposal for the Dissolution of (subsidised) Culture and the Re-provision of Redundancy

The Arts Council uses public money to buy time and space for Culture. Generally speaking, it buys time from individuals via intermediary organisations, and it buys space either by paying directly for buildings, paying the running costs of buildings, or paying for things which bring enough commercial opportunities along with them to enable organisations to pay for buildings.

We see this role is essentially remedial or compensatory in nature - it is a public gesture which aims to make up for the fact that the way we organise our environment and our shared social and economic lives leaves no space or support for a wide range of experiences, types of interaction, expressions and activities which do not thrive under market conditions.

We suggest a radical re-definition of the Arts Council’s role, not as the arbiters of cultural value and the maintainers of containers for privileged activities, but rather, as an agency that imagines its role to be the creation of conditions in which more inclusive, diverse, responsive, devolved and self-driving culture to emerge. In this model, the challenges of how to support plurality, diversity, autonomy, emergent technologies, practices and constituencies doesn’t figure as problem, because making distinctions ceases to be any of the Arts Council’s business.

We call this strategy: SHEDS FOR ALL FOREVER!

Under SHEDS FOR ALL FOREVER! ACE will have two roles:

**Buying Space**

The other half of ACE’s budget will be dedicated to enforcing the creation of 10% excess space in all development, public realm and infrastructure projects. The Arts Council will set up a new agency, which will act across planning and enforcement. The 10% slack created will be co-optable by anyone, at any time, for anything. 10% has no curatorial agenda, no outreach programme, no educational officer. The 10% can be used for as long as it remains occupied. There will be no spatial standard beyond building control, and the natural variation created by the differences in building projects will create a wildly varied, strange and unpredictable set of space densely interwoven with the whole built environment.

**Buying Time**

Once the Buying Space scheme is up and running, we propose that the Arts Council move to buying time. Rather than buying the time of a small number of individual to produce Culture, and another set of individuals to persuade other individuals to appreciate / engage with the culture produced in their spare time, we propose that the Arts Council develop a strategy that will buy slack time for everyone, for each to use as they wish, whether through Universal Basic Income, shortening of the working week or maximum working hours directive. It may additionally be necessary to reduce economic activity during “Slack Time” but we leave that for more detailed development.

Designing Cultural Infrastructure
Current Provision

Current planning policy obligations, also known as Section 106 agreements, require developers to make a contribution to the local community and reduce the impact of the development on the local area and community. These private agreements between a developer and local planning authority ensure that both funds and usable space are made available within large development projects to provide cultural infrastructure, predominantly social housing and infrastructure, but sometimes cultural buildings such as affordable studios, workshops, galleries and rehearsal spaces.

Whilst culture is one of the core principles of the NPPF, there is a current disconnect between developers and local cultural organisations and individuals. Cultural policy within a borough can act as a key broker in development between multiple parties.

Planning Typology

Haworth Tompkins have been working with The London Theatre Company on a new theatre at 1 Tower Bridge. The theatre was made possible by a Section 106 agreement between the housing developer and local authority. Originally the whole plot at ground level was given over to ‘cultural space’ however, even near to completion of the development, no cultural organisation user had been found, disputed the high-profile aspect of the spaces, (figure 5 and 6), with a public face on three sides amongst an animated part of London. However, the valuable external facing spaces of the plot were not deemed useful or affordable for a cultural organisation whose skill requirements and methods were better placed within the centralised heart of the block, or ‘hinterland spaces’. Whilst developers and planners may assume that an arts organisation could animate street fronts with their ‘creativity’, in reality the use of their spaces are often apparently inactive for long periods and require privacy for work in progress. Economically they also of course need cheap space.

Instead the peripheral street frontage space was, through negotiation between the theatre, developer and local authority, handed back to the developer to make better use of this prime commercial space (figure 7 and 8). By wrapping the cultural core at ground floor for retail and restaurant use, the extra commercial income and reduced footprint was then able to make the theatre commercially viable. This strategy utilises the deep floor plan of an urban block for more protected cultural use and allows the building frontage to be occupied by programmes benefit more open to being viewed.

This case study demonstrates the adaptability of cultural clients within awkward plots. The spatial qualities required for cultural praxis are open but these hinterland spaces, often with no natural light and limited access are of little value to the developer. Thus, this strategy enabled The London Theatre Company to efficiently utilise this commercially ‘low quality’ space as a new theatre as well as optimising the use of the site.

Spatial Typology

Creative instability is valued and these hinterlands and awkward leftover spaces create friction and tension for creative output out of necessity and are often more useful spaces for theatres, performance and recording. Theatre Royal Drury Lane, successfully carved its way into a city block with two passage entrances either side which developed over the following centuries into an entire city block (figures 1 to 4). Carving out of an urban block with an economy of public face is sufficient for successful cultural adaptation and use, and suggests that multiple sites could be propagated in such ways across London.

Partnering

Can new city-making laws ensure the user and creator have a more direct link early on? Small capital grants directed to individuals and smaller groups could link developers, local authorities, planners and individual skills networks. This will bring production back into communities and enable co-production models that support new creative projects.
Designing Cultural Infrastructure

Spatial Strategies for London’s Cultural Infrastructure

A. Producing culture on the bus; B. Play culture in a gaming arena; C. Performance & watching informal theatre; D. Production and maker spaces; E. Night time culture in the Underground; F. Orchestra performance & making music; G. Consuming culture on Crossrail; H. Dance rehearsal & Art class

We travel to and from. Create Permissive Places for Production, studios, workshops and rehearsal spaces, close to transport, this would support local talent and mitigate the incessant expansion of residential space as well as Large and Extra Large containers for the high-arts at the expense of London’s common creative ground.

Reform Existing Funding Models

Local Authority and Community Infrastructure Levy (CIL) – a planning charge that local authorities can impose on large developments – to support the economic and cultural wellbeing of an area. This levy would fund the provision of new spaces on sites that sit between the forthcoming Crossrail stations and their adjacent speculative developments, as well as Large and Extra Large containers for the high-arts.

Today, however, London’s cultural ecology is under threat from a number of different forces. These range from sanitisation, which is turning our public spaces into hyper-regulated environments that are hostile to informal creativity and spontaneous gathering; to the incessant rise in property value, which is pricing out workplaces and homes for the creative community and the city’s makers; through to the growing phenomenon of privatisation of cultural spaces and collections, resulting in a growing number of private museums – often set up as alternatives to paying taxes – proliferating in our cities, alongside tax exemption schemes like CETI (covertly keeping public collections within private walls) and the so-called ‘Freeports of culture’. These are extra-state, armoured storage facilities, built in the proximity of airports, where high-end collectors can store and trade their artworks without having to pay taxes.

All this while, under the effect of ubiquitous networked technology and rising mobility, consumption and access to culture are radically changing. As we travel more and more and for longer, the “journey” – the time spent between our destinations – becomes a significant part of our everyday urban experience, one that blurs the boundaries between work and leisure, favouring a more informal approach to culture, which can now be enjoyed “on the go”. Yet the “journey” remains a largely overlooked area when it comes to urban cultural planning, whilst offering potential sites for future cultural infrastructure to be safeguarded.

Make Mess

Our proposed cultural infrastructure network, will make room for messy creative activities in our city. Mobility and Culture

We propose to exploit the opportunities generated by transport infrastructure developments, during “the journey” itself, by distributing new cultural spaces, along the length of Crossrail, near its many stations to serve a wider demographic and bring benefit to Londoners’ daily lives. For this purpose we have studied the typical day in the life of a Londoner. We have analysed how technology, mobility and daily activities (such as sleeping, eating, playing, eating, working etc.) overlap in the routine of an adult and a child respectively, and where in these cycles cultural production, participation and enjoyment tend to insert themselves. The journeys we make are active sites for cultural investment not just the destinations we travel to and from.

Create Permissive Places for Production, Participation and Play

Our proposal favours the proliferation of extra-small, small and medium sized flexible spaces, ideal for studios, workshops and rehearsal spaces, close to transport, this would support local talent and mitigate the incessant expansion of residential space as well as Large and Extra Large containers for the high-arts at the expense of London’s common creative ground.

Reform Existing Funding Models

We propose to allocate a fixed percentage of both Local Authority and Community Infrastructure Levy (CIL) – a planning charge that local authorities can impose on large developments – to support the economic and cultural wellbeing of an area. This levy would fund the provision of new spaces on sites that sit between the forthcoming Crossrail stations and their adjacent speculative developments, as well as Large and Extra Large containers for the high-arts.

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While 'cultural infrastructure' might immediately bring to mind spaces of performance and display – theatres, galleries, screens – it is the 'back-of-house' infrastructure of production – warehouses, logistics services, yards – that this proposal is concerned with.

Theatrum Mundi’s research considers three (overlapping) fields of practice: performance, making and the virtual. Within each of these fields, consideration is given to the process of creation as well as the display and/or consumption of these practices. Performance is tested and refined through rehearsal. Making finds its presentation in display. And virtual production creates cultural forms which can be consumed via a type of screen.

This proposal engages with a particular slice of the wider question of how to design cultural infrastructure into the city: how can we support and sustain infrastructure for cultural production in the city? In particular, how might we address the gaps between the expectation of government to deliver cultural infrastructure strategies and projects, how might these be best approached and realised?

London’s spaces of cultural consumption and display are dependent on sites and networks of ‘back-of-house’ production across industrial warehouses, converted sheds, design studios, storage spaces and London’s rails and roads. These pre-display, pre-consumption stages of cultural infrastructure are under particular strain in London given current housing, land value and congestion pressures. Production infrastructure – tucked away sheds, fleets of vans, hard-to-access yard spaces – is often more hidden than the display infrastructure that presents ‘culture’ in the city.

We are concerned with how to better understand, deliver and support production infrastructure, and how to deliver excess of social value possibilities in activities and spaces across the city.

Social value, a much-used but loosely defined term, engages in a set of value systems beyond purely economic or public value. The term implies a concern for collective well-being in addition to individual well-being. In policy terms, social value can be understood to incorporate economic, social and environmental value. Engaging with questions of social value around cultural infrastructure moves beyond a focus on Gross-Value-Added and economic contribution, to consider and capture the benefits that production infrastructure can offer across social and environmental concerns as well.

Our Cultural Production Infrastructure Toolkit suggests a range of interventions and actions which can work to affect production infrastructure directly. The tools themselves should be developed and delivered in response to local character and capacities. Mapping, verifying and recording existing and proposed production infrastructure should be the first step in any process which seeks to engage with questions of infrastructure interventions. With this specificity in mind, our proposal presents a range of tools to engage with as appropriate across different sites of cultural production. This toolkit can be used by a range of actors: local authorities, land-owners, industrial tenants, planning teams, city-level government and individual businesses.

Each of these tools is made up of temporal and organisational conditions particular to the intelligence accrued in baseline mapping. This intelligence then informs the creation of a selection of tools which operate in combination to set out a ‘roadmap’ for supporting and delivering production infrastructures.

In particular, this proposal expands upon the processes and impacts of two key concepts from this menu: social value and land trusts. Establishing a social value unit within local government structures works to deliver re-valuing of production infrastructure which encapsulates impacts and possibilities beyond pound signs, while a production land trust works to deliver stable and sustaining physical infrastructure, in place of common conditions of precariousness. Once this ‘roadmap’ is in progress, this proposal goes a step further: considering how tools, might deliver additionality – of space, of social value, of skills related to production.
### Conclusion

#### Strategies for designing cultural infrastructure

Up until now, cultural strategies have been tied up with place-making, aiming at creating a situation in which a neighbourhood or particular urban space can be experienced as ‘cultural’ by visitors. We might think of this as a performative approach, in which the product is the starting point, and is immediately put on show to advertise the creativeness of the city. Infrastructures, on the other hand, are enablers, but do not necessarily dictate how and when they will be used. For example, a neighbourhood is provided with a new bus route so that it becomes more accessible, not so that it can be perceived as accessible. Bus routes are instrumental rather than performative or symbolic infrastructures. Major pieces of public-facing infrastructure for cultural display, such as the Guggenheim Bilbao, were planned as expressly symbolic, aiming to change the perception of a place, and in cases such as Bilbao were so effective in doing so that they had the instrumental effect of transforming the economy of the city. As a result of its success, this approach has been emulated widely in urban planning, leading to strategies that attempt to build the products of culture into places without little attentions to the conditions that sustain the productive activities that create them. This has long been observed: Malcolm Miles, in his 2004 analysis of the notion of urban quarters, highlights a “business turn” in arts provision, with a focus on providing for cultural consumption rather than production, within a “cultural ambience”.[64] By definition, such an ambience requires either the dominance of display spaces, or for production to be made visible through the design of studio spaces open to the public realm. According to Miles, the mobilising of cultural display in this way has been successful in many cases in attracting investment through the relocation of large businesses to urban quarters newly branded as cultural, such as in Gateshead [65] and Glasgow [66]; but sometimes at the expense of local cultures themselves. In this model, it is essential for planning bodies to have a significant level of control over the type of culture created, given its requirement to contribute to a coherent place brand. Where large galleries are created, for example, to spark urban regeneration, it is not only the space but the broad programme of that space that is conceived of. These galleries are what Easterling, in her analysis of the power of infrastructure space, describes as object forms.[67] They are finished products that are intended to constitute and house the visible results of the capacity that cities have for cultural expression. The architectural propositions from DSDHA, and Haworth Tompkins are better defined via Easterling’s term active forms. Rather than specific outcomes, active forms are ways of making space that could play out across the development of the city to increase its capacity. Easterling’s descriptions of these forms help understand how the propositions in this report might be implemented. Haworth Tompkins design demonstrating the potential for cultural use of the “hinterlands” behind and between buildings, for example, is what Easterling would call a “multiplier”, a technology or type of space that “propagates” across the urban landscape, changing its genetics. In her example, the lift created the possibility for skyscrapers, sending the city upwards, while the car multiplied its horizontal extension. Architectural techniques that allow for the hinterlands already existing within many buildings to become homes for activities that do not need to be visible from the street could lead to a multiplicafication of viable spaces for these activities without the necessity for the aesthetic reconfiguration of the public realm that so often accompanies the provision of cultural objects. This means or ability to support culture is what Easterling describes as a disposition of infrastructural space or conditions: their tendency to lead to rather than determining of certain outcomes. Changing the character of key elements within a network of infrastructure can have a greater impact on this disposition, with a lower investment, than an attempt to control the behaviour of its every part. This approach is illustrated in DSDHA’s Metabolic city Spatial Strategy (MESS). As well as proposing multipliers in the form of spatial typologies that could propagate across London’s transport network, it aims for an intensified mobility of culture through its use of interchanges within that network. If, as argued by Easterling, it is the character of nodes that give a network its disposition - just as a road network can only move as smoothly as its junctions allow - then perhaps a repositioning of these interchanges as cultural infrastructures could allow for more of the time and space consumed by travel to become culturally productive.

The making of infrastructural conditions, as illustrated in these design propositions, suggests a different role for planning authorities within cultural development, and a different definition of value. Rather than attempting to shape the specific functions that units of urban space have and the type of cultural activity that should fill them, an infrastructural approach has the opportunity to create favourable conditions for a wide range of productive activities without needing to envision exactly what form those

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[64] [Miles in Bell and Jayne, 2004]
[65] [Bailey et al., 2004]
[66] [Seo, 2002]
[67] [Easterling, 2016, pp. 71-94]
activities might take. When the task for planning authorities is to create conditions for productive activities, the value is placed on the activity itself rather than on its products. Of course, many such activities may be forms of skilled labour, which are of course highly valuable in diversifying the economic opportunities available within cities. They may, though, not be economically productive but rather leisure, craft, or experimental processes. In *The Craftsman*, Richard Sennett argues for the ability of shared involvement in forms of production to stimulate social bonding that strengthens public life beyond intimate communities of friends and family. In other words, that involvement in production, whatever its outcomes are and whether or not they become visible in urban spaces in the model of the cultural quarter, has educational, associational, and psychological value in its own right. The organisational design by *We Made That* proposes a system for capturing these kinds of value, broadly termed as “social” value. Limiters of possibilities for artists, such as expensive leases, are re-written to include “social value clauses”. Funding programmes are assessed on a wider basis than economic development, meaning social value can indirectly be re-invested back into the physical infrastructure itself. These definitions of value, and the way they are translated into one another, constitute what Easterling would describe as the “wiring” of an organisation that produces spatial conditions. By altering them, they argue, we could rewire development processes in terms of financing and ownership in order to create the potential for different spatial dispositions before material design is even considered. Assemble’s hypothetical policy for 10% redundancy is another immaterial form that would play out in different approaches to city-making, but acting more like what Easterling describes as a “governor”, or a protocol for growth. As new space is added to the city, a direct relationship is created between the determined spaces designed for housing and offices, for example, and indeterminate, “redundant” additions that can be made to buildings in a multitude of ways illustrated by their sketches. This kind of spatial software, establishing a relationship between types of space but not determining their form, allows for a distribution of capacity across the city.

These design propositions provide a compelling set of courses of action that could lead to much greater capacity for cultural production in cities. Each practice, unprompted, arrived at an approach to making infrastructure rather than a set spatial form. Taken together, these approaches act as a compelling argument for shifting the emphasis in governance from the building of cultural objects to the deployment of a set of softwares - whether in planning law, organisational structure, or through the design of typologies - that enable others to make objects contingent on their own needs. In the words of Easterling, whose definitions for infrastructural space neatly chime with these designs, it changes the emphasis from “knowing that” - when knowledge is frozen into object form - to “knowing how” - when skill is encoded in a set of active processes that make solutions embedded in their context. This shift in emphasis can be read in two ways, both of which, we would argue, are fundamental in equipping cities with infrastructure that will guarantee the sustainability of their cultural expression. Firstly, from providing a masterplan, whether urban or architectural in scale, that determines how and where infrastructure should be implemented and what its function should be, to providing a set of softwares or tools that could enable its creation. Secondly, from the placing of value, whether social or economic, in the objects and spaces of the display of culture, to the placing of value in the settings and processes within which people find common ground through its production.

Rather than attempting to shape the specific functions that units of urban space have and the type of cultural activity that should fill them, an infrastructural approach has the opportunity to create favourable conditions for a wide range of productive activities without needing to envision exactly what form those activities might take.
Chapter 3

A language for Cultural Infrastructure
By definition, infrastructure is meant to remain invisible. Or that is, even when highly present, like roads which are visible everywhere, infrastructural systems are meant to enable, rather than be seen necessarily as a thing in and of themselves. Roads are not roads, they are connections. Electricity isn't powerstation and cables, they are moving image, heat, or sound. Or rather roads are roads, and electricity is powerstations, but as infrastructure they are their effect. So how do we consider the question of value in cultural infrastructure, if the materiality of the infrastructure itself is not the final location of its effect? We value connection, mobility, flow, circulation, access - so we build roads, public transit networks, traffic regulations, etc. Or we build broadband cables and underwater oceanic networks, and mammoth cloud storage servers and telecommunication satellites. And so, what is the value of cultural production - and therefore, for what purpose do we build its infrastructure? First, an acknowledgement that providing infrastructure for culture entails conceiving that artistic production has some kind of value. Value as a concept is difficult to quantify in economic, social, political, ethical means, but equally points to other potential meanings. The kind of value being designed for may depend on whether artistic production is seen primarily as a kind of labour, and therefore its infrastructures becomes a set of material and eco-systemic conditions to enable labour of various kinds - labour that we might imagine transforming itself into cultural commodities of various forms - including the labour itself. The other edge of labour's coin is craft and the tension arises whether the artist as crafts-person or as part of a labour force. In some theories, craft is defined as labour without intentionally entering that labour into market, where labour might suggest a direct engagement with market. Craft as labour for labour's sake - though this definition fails to register the multiplicity of identities embodied in people who work across the practices with which this report engages. What does it mean, for example, to think the tension between professionalisation or regulation and personal practice or a narrative of experiential based work. If we can recognise the effect (value?) of culture, then moving backwards, how do we think about designing an infrastructure for that?

Value lies at the core of the three concepts that follow below: stability, determinacy and visibility. In some ways, understanding how we conceive of cultural work (as labour and craft), and how that work is valued, suggests something spatialised about that work that can be found in the tensions between temporary and permanent, found and made, or the public and private. The tension between labour and craft might be rearticulated as a question about the location of value. That is to say, is value found in the process or the product. Traditional understandings of labour position it as a quality of the body or bodies doing the labour - somehow separate from the labour those bodies are doing. The minimum wage, for example, sets an economic relationship between bodies and labour time that set a minimum values for labour time regardless of the vastly different kinds of labour that body in time might be doing. Labour time in neoliberal wage-based economies becomes separated in value from the materials or processes of making, and differentials from the baseline minimum values often, but not always, set by state entities arises at times through differing values of the product of that labour. Although this too always isn’t the case - one garment factory might be making clothes for a cheap high-street brand, and an upmarket one, using the same value of labour. In cultural work, value sites itself, often, in both the process and the product; and yet the marketisation of, for example, the art market, places the economic price point squarely on a commodified package, even if that package is a processural one.

Taking this a step further, a discussion raised in the infrastructures of making workshop was around the question of unionisation. That is, could artists, in that case, unionise their labour - both in an effort to set a baseline minimum standard, but also to make visible in ways the full time of labour (manual, intellectual, emotional, aesthetic, intimate, psychological, and so on) that enters into any given piece. In some ways this entering into traditional understandings of labour work as a means to demonstrate the under-valuation of the majority of cultural work that takes place, to highlight the real precarity of labour in these practices. In other ways, it can be read as some to quantify unquantifiable modes of labouring, negotiating, parsing, and assembling energies, concepts, social relationships, networks, materials, time, histories and futures to the shared process of making itself. Bringing that into a language of understandable value can be read as an attempt to colonise artistic practice into the regimen of neoliberal management as the only viable form of visible, legitimate presence.

As an alternative to either/or arguments on standing out of, or in, contemporary economic modes of labour or craft, we propose designing for appreciation. Appreciation as a concept lands the double meaning of finding value in something, and having that value grow. To appreciate something does not entail liking it outright, or even agreeing with it. Within the concept of appreciating is the space for multiple lines of agreement and disagreement. We might appreciate a performance piece, but not the score. Alternatively you might appreciate the entire assemblage of pieces and processes that make up a work. At the same time, like the ability of craft to make visible the labour, in the making visible of process, appreciation enables the possibility of growth, or if not growth which might contribute to narratives of neo-liberal expansion, than it enables the possibility of memory and history, of an accumulative relationship to bodies, their movement labour, and the negotiations with material, time, other bodies, text and image, that makes up so much of the cultural work in the city. What ways can the spatial and urban imaginaries of architects and planners work with the concept of appreciation that refuses to reduce the work of artists to either labour or craft?
One of the overarching narratives about creative labour is its precariousness. And yet a common commonplace persists that precariousness enables or heightens, or even forces, creativity. This paradox epitomises sentiment and lived experience around the question of stability. In financialised cities like London, where living and renting space is a difficult condition for most working people, new modes of taking space have emerged. From the decade old ‘pop-ups’, to the more established and developer friendly concept of ‘meanwhile use’ (the idea that unused, or underused, land or buildings awaiting the profitability of development can be temporarily and legally leased out), point to a central concern within the social and political context of making artistic work, but equally to methods and modes of making work itself. In sum, the question arises about the economic, social and creative value of locational stability versus the flexibility of being peripatetic. How this balance plays out across the three domains of creative labour considered here (performance, making and virtual), demonstrates a spectrum of effects from the temporary to the permanent that reflects simple conflation of either as a priori beneficial to all creative work. In short, our discussions yielded a richer understanding of dwelling as a condition that exists across the temporal spectrum, but one whose sense is necessary for stability.

Makers, as we have defined them in this report, tend to be housed in what are often described as “colonies” of studio spaces. Whether that colony be housed within one building, or operating as an agglomerative effect within an urban area, colonies can be relatively, stable forms of inhabitation. Within London there is substantial evidence that these spaces are threatened with closure, and in some ways, because of their architectural or formal properties of perceived permanence (these are buildings of a large extent), their absence or threat of absence is marked in urban space. We ‘see’ or ‘notice,’ to some extent at least, these threats. In Infrastructures of Performance, we found that there is no comparable model for performers, who tend not to have permanent and full-time access to a production space and therefore do not dwell in their production spaces over time. Some maker studio providers disallow use for music or sounds production beyond headphone production because it disrupts other modes of work. Performers are guests in rather than residents of infrastructures for production. In a similar way, in Infrastructures of the Virtual, many contributors raised the notion that writing, for example, often takes place within a permanent sense of temporary inhabitation. While there may be some institutional spaces like large libraries, or research universities, that offer certain people more stability, access is not always equitable, and even within these spaces, hot-desking and temporary use are the rule rather than the exception. One effect of the mobile nature of performance writing, for example, is that spaces for these are harder to argue for politically, because their urban materiality and effect is less visible. In both, we raised the question what would a performers’ colony or a writers’ colony look like? What would it mean to design for a kind of temporary permanence that could be productive for the temporary nature of rehearsal and performance, while parsing the real value of a permanent home? How could adaptive reuse of spaces like the excess of office space across London be reimagined and offered as agglomerative spaces for making writing, using the time of writing (a poem, a novel, a screenplay, journalism, criticism, critical theory, or digital fiction, and on and on)?

Not having a permanent space for creative labour comes with a range of issues: lack of personal archive, or having to host that archive in domestic spaces; a lack of informal encounters or structures for working alongside other performers without pressure to co-create; constant need to work in and against a blank space, or temporary location, without stimuli. Beyond a personal archive, temporary activity sometimes can be difficult to register in a public archive, or audience memory. This leads to the question of permanent space and legitimate, or legitimised value of labour. Having a studio, for many people, was synonymous with being an artist or creator. Losing that space, while not necessarily ending their practice materially, conditioned it psycho-socially. Places for making cannot simply be considered empty containers filled with action or labour, but internal to the processes, and practices of the identity of a maker or performer themselves. At the same time, the pragmatic of owning, renting, or sharing a permanent space for work opens the question of institutionalisation. This was discussed as the pressure to become institutionalised in order to become stable, but not necessarily because it was important for art or cultural production.

What do we imagine, then, stability to be? And what are the opportunities for designing for dwelling as a central necessity for any discussion about cultural infrastructure? The inverse of stability isn’t ‘temporary’, nor is a synonym of stability ‘permanent’. A discussion about stability is not one that encourages predictability, certainty or modes of institutionalisation - all of which are terms of economic, housing and structural conditions might matter significantly, but can register as antonyms of experimentation. Nor is stability a call for ideas of balance or equilibrium within practices that work at times through the instability of extreme consolidations of time, energy and focus. Instead, we argue that a distributed stability persists through social infrastructures and relationships as well as networks of infrastructure both within and between spaces of production. In other words, designing for dwelling is not simply an architectural question, but an urban one,
How much can and should cultural infrastructures be determined? The excess capacity left over in post-industrial cities, in the form of empty space and lack of opportunities, has been credited with supporting a flourishing in forms of cultural expression. Often, the very fact that such buildings were not determined for this kind of use is seen to be the key to their success, echoing the Jane Jacobs adage that ‘new ideas must use old buildings’. This poses a problem for those trying to replicate this success: how do you consciously design what is not intended? Is it a logical fallacy to design a cultural infrastructure unintended for culture? Is there even such value in the indeterminate? To understand how to approach determinacy, it is necessary to expand on its potential definitions.

What matters for infrastructure is perhaps not whether or not it is determined, but who by. It was suggested in Infrastructures of the Virtual that communities of practice could form in unlikely locations simply by staking a claim for a certain activity in a space - by ‘planting a flag’. For example, the micro libraries movement creates the possibility for sharing and distributing written culture by claiming that a telephone or post box is a library. By using agreed-upon, recognisable language to determine a spatial form as a particular kind of cultural infrastructure, can it take on a new use? What is important here is self-determination: the ability of users of an infrastructure to determine its use is at odds with attempts to fix that determination at the stage of planning or design. This tension is of course a highly political one. Centralised determination can be used by municipalities to ensure that there is a balance of spatial needs met in the city, but it can also be used to design out the possibility of certain activities that challenge values of control or economic gain. In the last decades, the centres of artistic production in London have moved geographically as artists look to escape the orbit of planning, to parts of the city where determination they are giving rise to.

So if the potential to find the conditions for self-determination are decreasing, can they be made? The word ‘made’ is important here: whereas design implies the intentional creation of forms to fulfil certain functions, making something happen suggests the possibility of precipitating its occurrence by other means. In other words, it is not possible to design the unintended but it might be possible to make space be produced that is not intended for anything particular and can therefore be self-determined, through the kind of growth protocol proposed by Assemble. This, though, leaves open the question of lack of design. Certain kinds of cultural production call for specialist equipment and space: it was argued in Infrastructures for Performance that the deep care applied to the design of Siobhan Davies Studios, creating detailed and intimate space as well as the necessary sprung floors for dance rehearsal, was part of its success in nurturing new work. There is perhaps a danger in romanticising unintended space and its value for the arts. Often such spaces are highly unfit for purpose. Work developed in the contingency of a specific and unusual space becomes static, in that it can only be performed in that space. A global network of purpose-built spaces along standard models allows for an international distribution of cultural work; locally-produced work can travel, but importantly other forms of work developed in similar infrastructures elsewhere can be brought here. There should also be care that the historical move into unintended space as a reaction against the centrality and rigidity of purpose-built infrastructure is not used as a premise for the defunding of such infrastructure, and the removal of choice in this regard.

Working in unintended space is particularly an experience for those without specified production spaces they can dwell in: both performers and virtual producers. In this case, the home becomes an important infrastructure for cultural production, bringing with it material and social conditions that affect both the kind of work produced, and the value of that work. Dancers moving into more individual practice, which requires a different way of working to recombine it into group performance. In music it gives us the ‘bedroom producer’, whose mode of making work is limited by room sizes and For knowledge workers it becomes an issue of delineating work and non-work time and therefore valuing and monetising that time, as argued in Infrastructures of the Virtual. So the lack of intended production spaces and the decreasing availability of unintended ones pushes artists into the home rather than out of the city, and the isolated and devalued working practices that can entail.

Nonetheless, artists speak of a ‘creative friction’ in working with infrastructures that do not make obvious what their use should be, and the possibility for self-determination is a political value that creates space for the growth of new forms of social organisation. Those making cultural infrastructure should think carefully about what the act of design allows for, and what it constrains, and what kind of determination they are giving rise to.
Visibility
Public & Private
Designing for Attention

Is visibility a challenge to the processes of cultural production: rehearsal, writing, making, and so on? If so, how can it be protected from public view without losing sight of its importance? What is the right relationship between these processes and the public realm?

To think about the way approaches to infrastructure make cultural production visible in different ways, we need to expand the definition of the public. The most evident aspect of the public for the question of cultural infrastructure is the street, understood as the sum of shared open spaces between buildings. Any space for cultural production - an artist’s studio, a rehearsal room, or a co-working space - needs some kind of close spatial relationship to the street in order to be accessible to its users. But what should its aesthetic relationship to the street be? In *Infrastructures of Making*, artists argued about the danger of transparency, describing studios that used glass frontages to the street to make the interior of their workspaces visible. This complete visibility creates intense emotional pressures, where vulnerable, difficult processes of trial and error in the development of new work are turned into performances for passers-by. For performers, the visibility of production is a contradiction in terms. There is no ontological difference between an observed rehearsal and a performance, as in performance the act of production is a repetition of the product itself. So rehearsal spaces with transparency are arguably not production spaces at all, but ones of constant display.

Clearly then, such processes require privacy. Does that mean, though, that the presence of artists’ workspaces themselves should also be invisible? SPACE Studios, the location of *Infrastructures of Making*, announces its presence with signage facing the street, as if to say “artists are here”. In doing so, it creates the possibility for a public interface, with gallery spaces at the entrance to the building that create a setting for residents and passers-by to develop a relationship to what is happening inside the building, without the threat of unwanted exposure. Clearly these interfaces are essential - most artists make work so that it can eventually be seen, and though our focus in this research has been on spaces for production, their presence is generated partly by the availability of opportunities for display. However, it is up for question whether artistic production should be judged by public values. This points to another, more complex definition of the public that is equally important for the way culture inhabits infrastructural space. If the public is the realm of shared (or contested) cultures, ideas, values and so on, how do infrastructural conditions shape the way that cultural products are expected to be visible within that realm? Even if production is given a private space for vulnerable work, it is expected to perform within this public realm by visibly contributing certain types of value. If return on investment calculations for infrastructure are expanded to include social values, this is still based on the idea that the fundamental role of art is to create value for the public realm. This assumption, though it may be valid, is important to pay attention to, as it becomes built economically and spatially to many systems of provision for artistic production. Sometimes that happens consciously, such as in cases where artists are required to contribute their time, skills, or artworks to local communi-
Infrastructure after the Creative City

This research project set out to ask “can we design the conditions for culture?” Leading this report with that same question highlights the key argument we wish to make: that there is not a specific type of space that will guarantee the viability of cultural activities in the city, but rather a whole complex of infrastructural conditions with different relationships to what could be considered design. Together with those that have contributed to this research, we arrived at several provocations for architects, planners, developers, city governments, and institutional leaders. To pay attention to the detailed ways that material, immaterial, and ecological factors in those designs shape the possibilities for different modes of production to expand the language used to discuss these implications. To think about whether they are designing object or active forms of space, and for the objects of culture or the active processes by which it is made. To ask what aspects of cultural infrastructure cannot be designed and require other approaches. To expand the language with which they discuss the implications of the approaches they choose. Hopefully in doing so, those responsible for creating the infrastructural conditions that underpin our possibilities for everyday action can get past the need to determine what culture looks like as an aspect of urban space. The creativity of cities is regularly judged by this appearance, constituted by multiple ways in which cultural forms are displayed in public: from the visibility of artworks of all kinds to certain forms of landmark cultural architecture and even expectations around the appearance of artists’ bodies themselves. Predicating evaluation of creativity on these visible forms requires the centralisation, within funding bodies and governments asked to prove the success of their investments, of the right to define cultural products. Predicating it on the less visible ways that the city makes all kinds of creativity possible, without needing to know how or where that creativity will be displayed, requires a rewiring of the bodies that provide infrastructure, and a change in their systems of language and value. Clearly, this is not an easy change to make, but we hope this report can act as a basis for Theatrum Mundi to continue to provoke public debate about what it means to make cultural infrastructure.


Making Cultural Infrastructure: can we design the conditions for culture?

John Bingham-Hall and Adam Kaasa

From its inception in 2011, Theatrum Mundi has been concerned with the spaces of and for artistic and cultural production in the city. A core question at the heart of Theatrum Mundi’s research agenda is what is the relationship between the production of and the display of urban culture. From workshops on ‘Social Movement’ and ‘Architecture and Music’, to debates like ‘Can the Temporary leave a Trace’ and ‘Designing for Learning’, to event series on libraries, commons and public spaces, and expert roundtables comparing London’s Olympicopolis to Hamburg’s Oberhafen and Gängeviertel, Theatrum Mundi addresses conceptual and pragmatic concerns bridging academic inquiry, artistic practice, and architectural and urban contingency. In its fifth year, Theatrum Mundi assembled 60 thought leaders across London’s urban cultural fabric to address the following question: What is the infrastructure for culture, and can it be designed into the city?

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